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#### THE CITY'S OBJECTIONS TO PLAINTIFFS' EVIDENCE

#### I. INTRODUCTION

Pursuant to section 437c of the Code of Civil Procedure and Rule 3.1354 of the California Rules of Court, Defendant City of Santa Monica ("City") respectfully submits its objections to the evidence submitted by Plaintiffs Pico Neighborhood Association ("PNA") and Maria Loya (collectively, "Plaintiffs") in support of its Opposition to the City's Motion for Summary Judgment or, in the Alternative, for Summary Adjudication.

The declarations of Justin Levitt, Morgan Kousser, and Sergio Farias submitted by Plaintiffs in furtherance of their opposition are riddled with speculation; unsupported factual assumptions; improper legal conclusions; improper opinions; and misleading characterizations of the content included in their exhibits. These evidentiary defects result in the declarations' failure to comply with section 437c of the Code of Civil Procedure, which requires that declarations set forth *admissible* evidence testified to by a person with knowledge who is competent to testify to such matters.

### Expert Declarations - Professor Justin Levitt and Dr. Morgan Kousser

A party "opposing a motion for summary judgment may use declarations by an expert to raise a triable issue of fact on an element of the case provided the requirements for admissibility are established as if the expert was testifying at trial." (*Towns v. Davidson* (2007) 147 Cal.App.4th 461, 472.) Because declarations are required to set forth admissible evidence (see Code Civ. Proc., § 437c, subd. (d)), matters that would be excluded at trial are equally objectionable in declarations made in support or opposition to summary judgment. Declarations must show the declarant's personal knowledge and competency to testify, *state facts* and not just conclusions, and not include inadmissible hearsay or opinion. (See *id*.)

While declarations made in opposition to summary judgment should be liberally construed, "this does not mean that courts may relax the rules of evidence in determining the admissibility of an opposing declaration." (*Bozzi v. Nordstrom, Inc.* (2010) 186 Cal.App.4th 755, 761.) The court may only consider admissible evidence in deciding whether there is a triable issue (*id.*), and thus Plaintiffs' burden of production is not satisfied by declarations containing inadmissible hearsay - or

conclusions based on assumptions unsupported by the record or upon factors which are speculative, remote, or conjectural. (See *id*; see *Sanchez v. Kern Emergency Medical Transportation Corporation* (2017) 8 Cal.App.5th 146, 155.)

Outlined in our specific evidentiary objections below, the City respectfully requests that the Court sustain its objections to (1) Professor Levitt's declaration on the grounds that it contains inadmissible evidence including opinions based on speculation, equivocality, and factual conclusions lacking in foundation; and (2) Professor Kousser's declaration on the grounds that it contains inadmissible evidence including opinions based on speculation, factual conclusions lacking in foundation, improper legal conclusions, misleading testimony, and documents constituting inadmissible hearsay.

#### Declaration - Sergio Farias

Declarations of laypersons are also subject to the requirements of section 437c of the Code of Civil Procedure. Each declaration must be based on the personal knowledge of the declarant; affirmatively show that the declarant is competent to testify to the matters stated; and set forth admissible evidence. (Code of Civ. Proc., § 437c, subd. (d).) But, unlike with experts, courts do not allow lay witnesses to testify to facts outside their personal knowledge or give testimony in the form of conclusions. As detailed in the following objections, the declaration of Sergio Farias runs afoul of the foregoing rules, and contains inadmissible evidence including factual conclusions lacking in foundation, speculation, improper lay opinion, improper legal conclusions, and irrelevant testimony.

II.

OBJECTIONS TO DECLARATION OF JUSTIN LEVITT

| Material Objected to:   | Grounds for Objection:  | Ruling on the Objection:      |
|---|---|-------------------------------|
| 1. Declaration of Justin Levitt ("Levitt Decl.") ¶ 3  "The implementation of district-based elections may be effective, depending on where district lines are drawn, in offering the Latino voters of Santa Monica a more equitable opportunity to elect candidates of their choice, despite the absence of a majority- | Irrelevant (Evid. Code § 350); Lack of Personal Knowledge (Evid. Code § 702(a); Lacks Foundation (Evid. Code § 403); Speculation (Evid. Code § 702) | Sustained □ Overruled □ Judge |

| Material Objected to:  | Grounds for Objection:  | Ruling on the Objection:    |
|--|---|-----------------------------|
| Latino district. For example, the district proposed by David Ely may be effective in giving Latino voters the equitable opportunity to elect candidates of their choice."  2. Levitt Decl. ¶ 4  "At-large remedies such as cumulative voting may also be effective in offering the Latino voters of Santa Monica a more equitable opportunity to elect candidates of their choice than the current system. In fact, limited voting, cumulative voting, and ranked-choice voting systems deployed for the seven seats of the Santa Monica city council all demonstrate theoretical Latino opportunity to elect candidates of their choice without any votes from non-Latinos, just as the ability to draw an illustrative majority-Latino district would demonstrate such theoretical opportunity." | Irrelevant (Evid. Code § 350); Lack of Personal Knowledge (Evid. Code § 702(a); Lacks Foundation (Evid. Code § 403); Speculation (Evid. Code § 702) | Sustained  Overruled  Judge |
| 3. Levitt Decl. ¶ 24, p. 9:15-16  "First, the ethnic composition of the eligible electorate in each district should be considered. Here, I understand that the citizen voting-age population in Mr. Ely's illustrative District #1 is 30% Latino. Indeed. Figure 1 in the declaration of Peter Morrison shows that the Latino proportion of the electorate in Santa Monica has increased markedly and fairly consistently. particularly from 2008 to 2013 (the most recent data in Mr. Morrison's declaration), and the demographic indicators suggest that trend will continue, particularly in District 41."   | Irrelevant (Evid. Code § 350); Speculation (Evid. Code § 702)   | Sustained  Overruled  Judge |
| 4. Levitt Decl. ¶ 26, p. 10:4-18   | Speculation (Evid. Code § 702)  | Sustained                   |

Overruled Sustained □ Code § 702) Overruled jurisdictions that have recently adopted district-based elections as a

| Material Objected to:                      | Grounds for Objection:    | Ruling on the Objection: |
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| result of CVRA litigation - and            |                           |                          |
| jurisdictions elsewhere with               |                           |                          |
| substantial minority populations —         |                           | Judge                    |
| also support the view that district-       |                           |                          |
| based elections can provide                |                           |                          |
| meaningful equitable opportunity for       |                           |                          |
| minority communities even when             |                           |                          |
| those communities do not comprise          |                           |                          |
| the majority of a district's electorate.   |                           |                          |
| For example, Sergio Farias. a Latino       |                           |                          |
| candidate, ran for a seat on the San       |                           |                          |
| Juan Capistrano City Council in 2008,      |                           |                          |
| and came in a distant sixth place (last)   |                           |                          |
| in an at-large election for two seats.     |                           |                          |
| As a result of CVRA litigation, the        |                           |                          |
| City of San Juan Capistrano held its       |                           |                          |
| first district-based election in 2016. 1   |                           |                          |
| understand that the district with the      |                           |                          |
| highest concentration of Latinos           |                           |                          |
| among the electorate had a Latino          |                           | · .                      |
| citizen voting-age population of           |                           |                          |
| approximately 44%. and an even             |                           |                          |
| lower Latino proportion of registered      |                           |                          |
| voters. Sergio Farias prevailed, and is    |                           |                          |
| now the Mayor of San Juan                  |                           |                          |
| Capistrano."                               |                           |                          |
|  |                           |                          |
| 6. Levitt Decl. ¶ 31                       | Speculation (Evid. Code § | Sustained                |
| "The threshold of exclusion is             | 702)                      |                          |
| essentially the size of the cohesive       |                           | Overruled                |
| voting population necessary for the        |                           |                          |
| minority to win a seat in an election      |                           | Judge                    |
| under the most adverse conditions,         |                           |                          |
| with a full slate of opposing              |                           |                          |
| candidates and every member of the         |                           |                          |
| opposed voting bloc voting                 |                           | * *.                     |
| strategically. The threshold of            |                           |                          |
| exclusion applicable to cumulative         |                           |                          |
| voting and ranked-choice voting            |                           |                          |
| depends only on the number of seats        |                           |                          |
| to be filled, and is calculated by the     |                           |                          |
| following equation: 1/(1+N), where N       |                           |                          |
| is the number of seats. As the number      |                           |                          |
| of seats available in a single election is |                           | • .                      |
| increased, the threshold of exclusion      |                           |                          |

| Material Objected to:  | Grounds for Objection:    | Ruling on the Objection: |
|--|---------------------------|--------------------------|
| court approved a cumulative voting remedy for an FVRA violation after explicitly noting that all six of the governing board's seats would be             |                           |                          |
| elected at the same time in order to reduce the threshold of exclusion. <i>Id.</i> at 444, 447, 450-51 ("The Supreme Court has recognized that staggered |                           |                          |
| elections may enhance the discriminatory effect of certain voting systems The Village of Port Chester  |                           |                          |
| proposes an at-large. cumulative voting scheme with the elimination of staggered terms."); see also Brischetto & Engstrom, supra, at 988-89."            |                           | 1                        |
| 9. Levitt Decl. ¶ 34   | Speculation (Evid. Code § | Sustained                |
| "In his declaration, Mr. Morrison states that Latinos comprise 13.2% of the citizen voting-age population of   | 702)                      | Overruled                |
| Santa Monica. (More precisely, he states that Latino eligible voters "presently" account for 13.2%.  |                           | Judge                    |
| Elsewhere in his declaration, he appears to use the 5-year aggregation of American Community Survey data   |                           |                          |
| from 2011-2015 to identify citizen voting-age population as of 2013; it is not clear whether his citation of 13.2%                                       |                           |                          |
| is based on 2011-2015 data, or more recent data. Because the choice does not alter my conclusion in this   |                           |                          |
| paragraph, I adopt the 13.2% figure, while understanding that if it represents 2011-2015 figures. (that  |                           |                          |
| proportion will likely have increased<br>by now.) Given Santa Monica's seven-<br>seat city council, 13.2% exceeds the                                    |                           |                          |
| threshold of exclusion for cumulative voting, limited voting (with one vote),  |                           |                          |
| or ranked-choice voting: any group of voters larger than 13.2% of the total would be guaranteed at least one seat  |                           |                          |
| in a seven-seat election. Under the same conditions used by the FVRA to  |                           |                          |

| Material Objected to:  | Grounds for Objection:         | Ruling on the Objection:       |
|--|--------------------------------|--------------------------------|
| demonstrate opportunity, Latino voters in Santa Monica using either cumulative voting, limited voting, or ranked-choice voting could elect candidates of their choice even without any help from non-Latino voters."   |                                |                                |
| 10. Levitt Decl. ¶ 34, p. 13:15  "Because the choice does not alter my conclusion in this paragraph, I adopt the 13.2% figure, while understanding that if it represents 2011-2015 figures, that proportion will likely have increased by now.) Given Santa Monica's seven-seat city council, 13.2% exceeds the threshold of exclusion for cumulative voting, limited voting (with one vote), or ranked-choice voting: any group of voters larger than 13.2% of the total would be guaranteed at least one seat in a seven-seat election." | Speculation (Evid. Code § 702) | Sustained □ Overruled □  Judge |

# III. OBJECTIONS TO DECLARATION OF MORGAN KOUSSER

| Material Objected to:  | Grounds for Objection:         | Ruling on the Objection: |
|--|--------------------------------|--------------------------|
| 1. Declaration of J. Morgan<br>Kousser ("Kousser<br>Decl.") ¶¶ 3-17, 28-59, pp.<br>2-8, 12-37  | Irrelevant (Evid. Code, § 350) | Sustained □ Overruled □  |
| These paragraphs from J. Morgan Kousser's declaration detail his analysis on racially polarized voting, which is irrelevant to the City's Motion for Summary Judgement that concerns injury and vote dilution. |                                | Judge                    |

| Material Objected to:   | Grounds for Objection:                         | Ruling on the Objection: |
|---|--|--------------------------|
| 2. Kousser Decl. ¶ 60, pp. 40:5-41:7  "Often, people have the | Speculation (Evid. Code § 702); Improper Legal | Sustained                |
| impression that one can't say                                 | Opinion (Evid. Code § 310)                     | Overruled                |
| that an action had a  |  |                          |
| discriminatory intent unless                                  |  | Judge                    |
| one or even a majority of                                     |  | 0 4450                   |
| decision makers explicitly                                    |  |                          |
| averred a racial purpose, a                                   |  |                          |
| blatant racial animus   |  |                          |
| motivating the action, perhaps                                |  |                          |
| in crude, vulgar language. That                               |  |                          |
| has always been unusual, even                                 |  |                          |
| in the 10 century. There are                                  |  |                          |
| almost no other modem voting                                  |  |                          |
| rights cases that turn on                                     |  |                          |
| statements like Georgia State                                 |  |                          |
| House Reapportionment   |  |                          |
| Committee chair Joe Mack                                      |  |                          |
| Wilson's, quoted in Busbee v.                                 |  |                          |
| Smith, that "I don't want to                                  |  |                          |
| draw nigger districts." In 9                                  |  |                          |
| intent cases in which I have                                  |  |                          |
| testified — City of Mobile v.                                 |  |                          |
| Bolden, Taylor v. Haywood                                     |  |                          |
| County, U.S. v. Dallas County,<br>Ala.," Gana v. Los Angeles  |  |                          |
| County Board of Supervisors,                                  |  |                          |
| Shaw v. Hunt, Bush v. Vera,                                   |  |                          |
| Texas v. U.S., Texas v. Holder,                               |  |                          |
| and N.0 State Conf of the                                     |  |                          |
| NAACP v. McCrory — there                                      |  |                          |
| were no statements that even                                  |  |                          |
| indirectly contained a  |  |                          |
| "smoking gun," and the  |  |                          |
| intentions of the legislators or                              |  |                          |
| local board members had to be                                 |  |                          |
| determined by culling through                                 |  |                          |
| a mass of circumstantial                                      |  |                          |
| evidence. This is consistent                                  |  |                          |
| with the practice of historians.                              |  |                          |
| In the late 10 century South,                                 |  |                          |
| registration and secret ballot                                |  |                          |
| laws often disfranchised                                      |  |                          |
| enough African-Americans to                                   |  |                          |

| Mater   | ial Objected to:  | Grounds for Objection:                       | Ruling on the Objection: |
|---|---|--|--------------------------|
|   | ble the passage of  |  |                          |
| literacy tes  | ts, poll taxes, and   |  |                          |
|   | aries, but there were   |  |                          |
|   | atements that   |  |                          |
|   | rred racially   |  |                          |
|   | ory motives for the   |  |                          |
|   | and secret ballot   |  |                          |
|   | ad, they were   |  |                          |
|   | s measures to   |  |                          |
|   |   |  |                          |
| prevent vot   | . <del></del>   |  |                          |
|   | s, a comprehensive  |  |                          |
|   | circumstantial  |  |                          |
| E'  | nowed that these  |  |                          |
|   | passed in the South   |  |                          |
| because of  |   |  |                          |
| disfranchis   | e African-  |  |                          |
| Americans   | It is generally   |  |                          |
|   | nong historians that  |  |                          |
|   | f historical actors   |  |                          |
| 1   | rmined by looking   |  |                          |
|   | of non-exclusive  |  |                          |
|   | cussed/below)."   |  |                          |
|   |   |  |                          |
|   | r Decl. ¶¶ 61-75,   | Improper Legal Opinion                       | Sustained □              |
| pp. 41-   | 50  | (Evid. Code § 310)                           |                          |
| These para  | graphs from J.  |  | Overruled                |
|   | usser's declaration   |  |                          |
|   | n-factor analysis of  |  |                          |
|   |   | ·  | Judge                    |
|   | ory intent, which he  |  |                          |
|   | vacated district  |  |                          |
|   | ons and other   |  |                          |
|   | at cite no such ten-  |  |                          |
| factor analy  | rsis.   |  |                          |
|   | r Decl. ¶ 77, p.  |  |                          |
| 52:2-6  |   | Irrelevant (Evid. Code §                     | Sustained □              |
|   | ne effect of at-large   | 350); Lacks Foundation                       |                          |
|   | the election of   | (Evid. Code § 403);                          | Overruled                |
|   | s so obvious to   | Speculation (Evid. Code §                    |                          |
| minorities i  |   | 702). Immuna a O                             |                          |
| minorities i<br>common se   | nse and has so long   | 702); Improper Opinion                       | Tudas                    |
| minorities i<br>common se<br>been recogn  | nse and has so long nized, we should  | 702); Improper Opinion<br>(Evid. Code § 801) | Judge                    |
| minorities i<br>common se<br>been recogn<br>expect that   | nse and has so long<br>nized, we should<br>those who chose to   |  | Judge                    |
| minorities i<br>common se<br>been recogn<br>expect that<br>adopt or per   | nse and has so long nized, we should those who chose to retuate at-large  |  | Judge                    |
| minorities i<br>common se<br>been recogn<br>expect that<br>adopt or per<br>systems of                                 | nse and has so long nized, we should those who chose to petuate at-large elections, when                                  |  | Judge                    |
| minorities i<br>common se<br>been recogn<br>expect that<br>adopt or per<br>systems of<br>district syst                | nse and has so long<br>nized, we should<br>those who chose to<br>petuate at-large<br>elections, when<br>ems were proposed |  | Judge                    |
| minorities i<br>common se<br>been recogn<br>expect that<br>adopt or pe<br>systems of<br>district syst<br>as an altern | nse and has so long nized, we should those who chose to petuate at-large elections, when                                  |  | Judge                    |

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| Material Objected to:   | Grounds for Objection:                                  | Ruling on the Objection: |
|---|---|--------------------------|
| elections. Selections from the Outlook, the chief outlet of the |   |                          |
| new charter forces, whose endorsement launched the              |   |                          |
| Board of Freeholders and  |   |                          |
| largely selected its  |   |                          |
| membership, and whose   |   |                          |
| cheerleading helped convince                                    |   |                          |
| voters to endorse the Board's                                   |   |                          |
| handiwork, provide plentiful                                    |   |                          |
| evidence of the racial attitudes                                |   |                          |
| of the Charter leadership.                                      |   |                          |
| Southern California during the                                  |   |                          |
| war had been a boiling racial                                   |   |                          |
| stew, with blatant, overt                                       |   |                          |
| prejudice against Japanese                                      |   |                          |
| Americans. Mexican  |   |                          |
| Americans. and African-   |   |                          |
| Americans conflicting with                                      |   |                          |
| themes of national unity  |   |                          |
| against fascism. Santa Monica                                   |   |                          |
| was no exception. This was the                                  |   |                          |
| historical context in which                                     |   |                          |
| Santa Monica adopted its current system of at large city        |   |                          |
| council elections and, in the                                   |   |                          |
| face of opposition by people                                    |   |                          |
| who said districts would  |   |                          |
| provide a better chance for                                     |   |                          |
| laboring people and minorities                                  |   |                          |
| to gain representation,   |   |                          |
| maintained election at-large to                                 |   |                          |
| its new city council."  |   |                          |
|   |   |                          |
| 9. Kousser Decl. ¶ 86, p.                                       | Lacks Foundation (Evid.                                 | Sustained □              |
| 60:1-2  | Code § 403); Speculation                                |                          |
| "Finally, 'in an unexpected                                     | (Evid. Code § 702); Hearsay                             | Overruled                |
| action, the Freeholders   | (Evid. Code § 1200)                                     |                          |
| rescinded their earlier   |   | Judge                    |
| agreement and placed on the                                     |   | Juugo                    |
| ballot only the all at-large                                    |   |                          |
| plan."  |   |                          |
| 10. Kousser Decl. ¶ 87, pp. 60:19-61:2                          | Misstates the Record (Evid. Code § 352); Misleading and | Sustained                |
|   | cood § 302), misiedding did                             |                          |

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| Material Objected to:             | Grounds for Objection:                | Ruling on the Objection: |
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| rights lawyers began to file      |                                       |                          |
| more cases using Section 2. In    |                                       |                          |
| particular, Joaquin Avila, the    |                                       |                          |
| former general counsel and        |                                       |                          |
| president of MALDEF, filed        |                                       |                          |
| Gomez v. Watsonville, and         |                                       |                          |
| though he lost in the district    |                                       |                          |
| court, he won on appeal in        |                                       |                          |
| 1989. 161 Watsonville and then    |                                       |                          |
| nearby Salinas were forced to     |                                       |                          |
| shift from at-large to districts, |                                       |                          |
| Avila filed suits against         |                                       |                          |
| Stockton and Pomona and, as       |                                       |                          |
| Avila told an interviewer in      |                                       |                          |
| 2015, "I thought after the city   |                                       |                          |
| of Watsonville case was won at    |                                       |                          |
| the appellate court level, all    |                                       |                          |
| these other jurisdictions would   |                                       |                          |
| voluntarily convert." A 1989      |                                       |                          |
| Los Angeles Times story           |                                       |                          |
| revealed that MALDEF, the         | ·                                     |                          |
| Southwest Voter Registration      |                                       |                          |
| Education Project, and two        |                                       |                          |
| private lawyers. Avila and        |                                       |                          |
| Barbara Phillips, were planning   |                                       |                          |
| to challenge at-large elections   |                                       |                          |
| in numerous cities in California  |                                       |                          |
| during 1990."                     |                                       |                          |
| 25. Kousser Decl. ¶ 113, p.       |                                       |                          |
| 80:7-10                           | Speculation (Evid. Code §             | Sustained                |
| "Santa Monica evidently felt the  | 702); Lacks Foundation                |                          |
| same urgency, for on Oct. 4,      | (Evid. Code § 403)                    | Overruled                |
| 1990, exactly four months after   |                                       |                          |
| Kenyon's opinion was issued, the  | ·                                     |                          |
| City Council appointed a Charter  |                                       | Judge                    |
| Study Commission."                | ,                                     |                          |
|                                   |                                       |                          |
| 26. Kousser Decl. ¶ 116, p.       |                                       |                          |
| 82:10-12                          | Speculation (Evid. Code §             | Sustained □              |
| "The Commission's first           | 702)                                  |                          |
| preference was that it be         |                                       | Overruled                |
| replaced by a Single              |                                       |                          |
| Transferable Vote (S7'V or        |                                       |                          |
| ranked choice) system, and its    |                                       | Judge                    |
| second, favored by 5              |                                       |                          |
| commissioners, that it be         | · · · · · · · · · · · · · · · · · · · |                          |
| replaced by district elections.   |                                       |                          |
| But there was an                  |                                       |                          |
| overwhelming consensus that       |                                       |                          |
| the status quo was                |                                       |                          |
| unsatisfactory."                  |                                       |                          |

Sustained Overruled Sustained Overruled Sustained Overruled Judge 21

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sub-human."

| Material Objected to:  | Grounds for Objection:  | Ruling on the Objection:       |
|--|---|--------------------------------|
|  |   |                                |
| 32. Kousser Decl. ¶ 124, p. 87:9-12  "This statistical result implies that had he been running in a district composed of a larger proportion of Latinos than the city was, he would probably have been reelected."   | Speculation (Evid. Code § 702); Lacks Foundation (Evid. Code § 403) | Sustained □ Overruled □  Judge |
| 33. Kousser Decl. ¶ 128, p. 89:16-19   | Improper Legal Conclusion (Evid. Code § 310)                        | Sustained                      |
| "There were so many reasons to defeat HH that it should not be considered a good measure of sentiment on district elections, and the results of voting on the measure should not play a role in assessing whether the continuation of atlarge elections was motivated by a racial purpose."  |   | Overruled  Judge               |
| 34. Kousser Decl. ¶ 129  "The evidence demonstrating a racially discriminatory intent in this case is more plentiful than in other voting rights cases in three respects: first, in the number of times in which there was a contested decision to   | Improper Legal Conclusion (Evid. Code § 310)                        | Sustained □ Overruled □  Judge |
| adopt or maintain the at-large system of electing the City Council; second, in the explicit connection of those decisions to the ability of minorities to elect candidates of their choice; and third, in the availability of evidence about the racial attitudes of the electorate that could be correlated with the decisions for at-large elections." |   |                                |

| Material Objected to:   | Grounds for Objection:                           | Ruling on the Objection: |
|---|--|--------------------------|
| 35. Kousser Decl. ¶ 130, p. 90:13-19                            | Speculation (Evid. Code § 702); Lacks Foundation | Sustained                |
| "And the adoption of the new                                    | (Evid. Code § 403);                              | Overruled                |
| Charter coincided with the                                      | Improper Legal Conclusion (Evid. Code § 310)     |                          |
| rejection of a statewide  | (Evid. Code § 510)                               | Judge                    |
| proposition on a Fair   |  |                          |
| Employment Practices  |  |                          |
| Commission, a pure measure                                      |  |                          |
| of approval of discrimination.                                  |  |                          |
| That voters who favored the at-                                 |  |                          |
| large Charter almost uniformly                                  |  |                          |
| opposed the FEPC, and vice-                                     |  |                          |
| versa, provides striking  |  |                          |
| evidence that the electorate                                    |  |                          |
| shared the views of the leaders                                 |  |                          |
| on the racial consequences of at-large elections and that those |  |                          |
| discriminatory views  |  |                          |
| accounted for the correlated                                    |  |                          |
| outcomes of both votes. In                                      |  |                          |
| other words, the at-large                                       |  |                          |
| election system was selected                                    |  |                          |
| and approved because of not in                                  |  |                          |
| spite of its predicted impact of                                |  |                          |
| denying minorities the  |  |                          |
| opportunity to elect candidates                                 |  |                          |
| of their choice."   |  |                          |
|   | ,  |                          |
| 36. Kousser Decl. ¶ 134   | Improper Legal Opinion (                         | Sustained □              |
| "It will also be useful to review                               | Evid. Code § 310)                                |                          |
| the evidence under the ten                                      |  | Overruled                |
| rubrics that I outlined at the                                  |  |                          |
| beginning of this section of my                                 |  | Judge                    |
| report, rubrics largely drawn                                   |  |                          |
| directly from the major   |  |                          |
| Supreme and lower federal                                       |  |                          |
| court decisions on intent"                                      |  |                          |
| 27 Kousson Dool # 124   |  |                          |
| 37. Kousser Decl. ¶ 134, pp. 91:19-24, 92:11-14                 | Speculation (Evid. Code                          | Sustained □              |
|   | § 702); Lacks Foundation (Evid. Code § 403)      | Overruled                |
| "That politicians, regardless of                                | (Evia. Code § 403)                               | Overruled                |
| their ideology, take their own                                  |  |                          |
| self-interest into account when                                 |  | Judge                    |
| devising election rules is                                      |  | ·····                    |

| Material Objected to:   | Grounds for Objection:  | Ruling on the Objection:       |
|---|---|--------------------------------|
| perhaps most familiar in the almost-universal condemnation and almost-universal practice of gerrymandering. But its application to the refusal of the SMRR-majority City Council to authorize a referendum on district elections in 1992 seems just as obvious. SMRR had dominated City Council elections using the current system, but if the prediction of the Charter Review Commission was accurate, its power would be diminished even under an STV system." |   |                                |
| 38. Kousser Decl. ¶ 134, p. 92:11-14  "Kozinski's opinion was handed down less than a month after the Charter Review Commission was appointed, in plenty of time for the Council to take its implicit threat into account in deciding whether to authorize a referendum."   | Speculation (Evid. Code § 702); Lacks Foundation (Evid. Code § 403) | Sustained  Overruled  Judge    |
| 39. Kousser Decl. ¶ 134, p. 93:23-94:1  "During World War II, however, the minority population was growing at a rate that attracted the attention of the deeply racially reactionary Outlook, and if it had not been for the paving over and scattering of that population by the building of the Santa Monica Freeway, the population of the city even today might have been several shades darker than it is."  | Speculation (Evid. Code § 702); Lacks Foundation (Evid. Code § 403) | Sustained □ Overruled □  Judge |

| Material Objected to:                                       | Grounds for Objection:                        | Ruling on the Objection: |
|---|---|--------------------------|
| themselves and their allies on                              |   |                          |
| it. But this hypothesis falls                               |   |                          |
| victim to the pronouncement of                              |   |                          |
| Judge Kozinski in his Garza concurrence: protecting white   |   |                          |
| incumbents against potential                                |   |                          |
| minority challengers is itself a                            |   |                          |
| racial motive."   |   |                          |
|   |   |                          |
| 44. Kousser Decl. ¶ 136, p. 98:2-10                         | Improper Legal Conclusion (Evid. Code § 310); | Sustained                |
| "In this case, the evidence,                                | Speculation (Evid. Code                       | Overruled                |
| exhaustively examined, leads                                | § 702); Lacks Foundation                      |                          |
| to the conclusion that Santa                                | (Evid. Code § 403);                           | T 1                      |
| Monica selected and   | Irrelevant (Evid. Code<br>§ 350)              | Judge                    |
| maintained the system of at-                                | 8 3 3 0 )                                     |                          |
| large elections, at least in part,                          |   |                          |
| for racially discriminatory                                 |   |                          |
| reasons. As I said in my report                             |   |                          |
| to the Charter Review                                       |   |                          |
| Commission in 1992, the                                     |   |                          |
| evidence of racial intent in                                | •   |                          |
| Santa Monica is stronger than                               |   |                          |
| that in Garza, and the                                      |   |                          |
| additional evidence that I have                             |   |                          |
| gathered since, especially the                              |   |                          |
| statistical analysis of racial                              |   |                          |
| polarization in elections and the facts of the rejection of |   |                          |
| districts in 1992 and the defeat                            |   |                          |
| of Tony Vazquez for reelection                              |   |                          |
| in 1994, has only strengthened                              |   |                          |
| that conclusion. It is laid out in                          |   |                          |
| this report in detail so that the                           |   |                          |
| court can see it and draw its                               |   |                          |
| own conclusions."   |   |                          |
|   |   |                          |

15., 

## **OBJECTIONS TO DECLARATION OF DAVID ELY**

| Material Objected to:   | Grounds for Objection:                         | Ruling on the Objection: |
|---|--|--------------------------|
| 1. Declaration of David Ely ("Ely Decl.") ¶ 4, p. 2:21-       | Improper Legal Conclusion (Evid. Code § 310)   | Sustained                |
| 23  | 4  | Overruled                |
| "The council district I                                       |  |                          |
| developed comprising the Pico                                 |  | Judge                    |
| Neighborhood and surrounding                                  |  | 3                        |
| area is a legal and appropriate                               |  |                          |
| district for district-based                                   |  |                          |
| elections in the City of Santa<br>Monica."                    |  |                          |
|   |  |                          |
| 2. Ely Decl. ¶, p. 11:2-12                                    | Irrelevant (Evid. Code §                       | Sustained □              |
| "While the percentage of                                      | 350); Lack of Personal                         | Sustained L              |
| eligible voters is most often                                 | Knowledge (Evid. Code §                        | Overruled                |
| analyzed, the voting-age-                                     | 702(a)); Speculation (Evid.                    |                          |
| population is also instructive because non-citizens of voting | Code § 702); Lacks<br>Foundation (Evid. Code § | Judge                    |
| age may become naturalized                                    | 403).  |                          |
| and thus become eligible to                                   |  |                          |
| vote, and non-voting-age                                      |  |                          |
| individuals also become                                       |  |                          |
| eligible voters upon turning 18                               |  |                          |
| years old if they are citizens.                               |  |                          |
| Therefore, the population and                                 |  |                          |
| voting-age-population percentages are indicative of           |  |                          |
| what a district will look like in                             |  | · .                      |
| the future. While the Pico                                    |  |                          |
| Neighborhood District does not                                |  |                          |
| have a Latino majority, it has a                              |  |                          |
| significantly higher proportion                               |  |                          |
| of Latinos than the city as a                                 |  |                          |
| whole and it is majority                                      |  |                          |
| minority. For the sake of completeness, I've also             |  |                          |
| prepared a table showing the                                  |  |                          |
| demographics of each the 5                                    |  |                          |
| precincts wholly with the Pico                                |  |                          |
| Neighborhood district; a true                                 |  |                          |
| and correct copy of that table is                             |  |                          |
| attached as Exhibit 17."                                      |  |                          |

Gibson, Dunn &

Crutcher LLP

| 1              |  |  | <u> </u>                 |
|----------------|--|--|--------------------------|
| 1              | Material Objected to:  | Grounds for Objection:   | Ruling on the Objection: |
| 2              | cases, as well as in my work                                 |  |                          |
| 3              | for jurisdictions developing                                 |  |                          |
|                | their own election districts.                                |  |                          |
| 4              | Based on all three methods,                                  |  |                          |
| 5              | Tony Vazquez received the                                    |  | Control of the second    |
| 5              | most votes in the Pico                                       |  |                          |
| 6              | Neighborhood District."                                      |  |                          |
|                | ¶ 33: "Based upon my analysis                                |  |                          |
| 7              | of the 2004 election, the                                    |  |                          |
| 8              | Latino-preferred candidate,                                  |  |                          |
| 8              | Maria Loya, would have                                       | N. Carlotte and Ca |                          |
| 9              | prevailed in the Pico  |  |                          |
|                | Neighborhood District, even                                  |  |                          |
| 0              | though she was defeated                                      |  |                          |
| 1              | citywide. Attached hereto as                                 |  |                          |
| 1              | Exhibit 19 is a true and correct                             |  |                          |
| 2              | color-coded map illustrating                                 | ÷  |                          |
|                | the percentage of voters in each                             |  |                          |
| 3              | precinct who cast a vote for                                 |  |                          |
| 4              | Maria Loya. As is apparent from even a cursory review of     |  |                          |
| 4              | Exhibit 19, voters within the                                |  |                          |
| 5              | Pico Neighborhood, and more                                  |  |                          |
|                | generally in the Pico  |  |                          |
| 6              | Neighborhood District I                                      |  |                          |
| ,              | developed, supported Maria                                   |  |                          |
| 7              | Loya at much higher levels                                   |  |                          |
| 8              | than voters in the rest of the                               |  |                          |
|                | city. Latinos overwhelmingly                                 |  |                          |
| 9              | supported Maria Loya, while                                  |  |                          |
| 0              | non-Latino Whites gave her                                   |  |                          |
| ٧              | very little support, as I                                    |  |                          |
| 1              | understand from Dr. Kousser's                                |  |                          |
|                | analysis. Attached hereto as                                 |  |                          |
| 2              | Exhibit 20 is a true and correct                             |  |                          |
| 3              | summary of the vote totals for                               |  |                          |
| و              | each candidate within the Pico                               |  |                          |
| 4              | Neighborhood District,                                       |  |                          |
|                | calculated by three different                                |  |                          |
| 5              | methods: "narrow," "avpansive" and "hybrid" as               |  |                          |
| 6              | "expansive" and "hybrid", as described above. Based on the   |  |                          |
| ا <sup>ا</sup> |  |  |                          |
| 7              | all three methods. Maria Loya received the most votes in the |  |                          |
|                | Pico Neighborhood District.                                  |  |                          |
| 8              | Tieo reignoornood District.                                  |  |                          |

| l    | Material Objected to:   | Grounds for Objection: | Ruling on the Objection: |
|------|---|------------------------|--------------------------|
| 2    | This analysis is particularly                                 |                        |                          |
| 3    | relevant because Maria Loya is                                |                        |                          |
| 3    | a resident of the Pico  |                        |                          |
| 4    | Neighborhood District, as she                                 |                        |                          |
|      | was during the 2004 election."                                |                        |                          |
| 5    | ¶ 34: "Based upon my analysis                                 |                        |                          |
|      | of the 2016 election, the                                     |                        |                          |
| 6    | Latino-preferred candidate,                                   |                        |                          |
| 7    | Oscar de la Torre, would                                      |                        |                          |
|      | almost certainly have finished                                |                        |                          |
| 8    | first among residents in the                                  |                        | . •                      |
|      | Pico Neighborhood District,                                   |                        |                          |
| 9    | even though he was defeated                                   |                        |                          |
| 10   | citywide. Attached hereto as                                  |                        |                          |
| 10   | Exhibit 21 is a true and correct                              |                        |                          |
| 11   | color-coded map illustrating                                  |                        |                          |
| *    | the percentage of voters in each                              |                        |                          |
| 12   | precinct who cast a vote for                                  |                        |                          |
| 13   | Oscar de la Torre. As is                                      |                        |                          |
| 13   | apparent from even a cursory                                  |                        |                          |
| 14   | review of Exhibit 21, voters                                  |                        |                          |
|      | within the Pico Neighborhood,                                 | *.                     |                          |
| 15   | and more generally in the Pico                                |                        |                          |
| 16   | Neighborhood District I                                       |                        |                          |
| . 10 | developed, supported Oscar de                                 |                        |                          |
| 17   | la Torre at much higher levels                                |                        |                          |
|      | than voters in the rest of the                                |                        |                          |
| 18   | city. Latinos overwhelmingly                                  |                        |                          |
| 19   | supported Oscar de la Torre,                                  |                        |                          |
| 19   | while non-Latino Whites gave                                  |                        |                          |
| 20   | him very little support, as I                                 |                        |                          |
|      | understand from Dr. Kousser's                                 |                        |                          |
| 21   | analysis. Attached hereto as Exhibit 22 is a true and correct |                        |                          |
| 22   | 1 1   |                        |                          |
| 22   | summary of the vote totals for each candidate within the Pico |                        |                          |
| 23   | Neighborhood District,  |                        |                          |
|      | calculated by three different                                 |                        |                          |
| 24   | methods: "narrow,"  | C                      |                          |
| 2.5  | "expansive" and "hybrid", as                                  |                        |                          |
| 25   | described above. Based on the                                 |                        |                          |
| 26   | narrow method, Oscar de la                                    |                        |                          |
| 20   | Torre almost certainly received                               |                        |                          |
| 27   | more votes than Terry O'Day                                   |                        |                          |
|      | (the other resident candidate)                                |                        |                          |
| 28   |   |                        |                          |

| Material Objected to:           | Grounds for Objection: | Ruling on the Objection: |
|---------------------------------|------------------------|--------------------------|
| in the Pico Neighborhood        |                        |                          |
| District. Although the          |                        |                          |
| "expansive" and "hybrid"        |                        |                          |
| methods give Terry O'Day        |                        |                          |
| more votes, if the patterns of  |                        |                          |
| support in precincts wholly     |                        |                          |
| inside and wholly outside the   |                        |                          |
| district are also found within  |                        |                          |
| the precincts only partially in |                        |                          |
| the district, Oscar de la Torre |                        |                          |
| in all probability actually     |                        |                          |
| received more votes within the  |                        |                          |
| district."                      |                        |                          |

# V. OBJECTIONS TO DECLARATION OF SERGIO FARIAS

| Material Objected to:  | Grounds for Objection: Ruling on the Objection |                         |
|--|--|-------------------------|
| 1. Declaration of Sergio Farias ("Farias Decl.") ¶¶ 3-10, pp. 2:6-3:28   | Irrelevant (Evid. Code § 350)                  | Sustained □ Overruled □ |
| "3. In, 2008, I ran for a seat on the San Juan Capistrano City Council. At that time, San Juan Capistrano City Council elections were atlarge; all seats were elected city-wide. Two of the five city council seats were up for election in 2008, and six candidates competed for those two seats. I finished last, with 1,133 votes. The two winning candidates received 6,764 votes and 5,685 votes, respectively. |  | Judge                   |
| 4. In 2016, the City of San Juan Capistrano was sued by two residents of San Juan Capistrano and an organization – Southwest Voter Registration Education Project – for violation of the   |  |                         |

| 1  |  |
|----|--|
|    | Material Ob                                |
| 2  | California Voting                          |
| 3  | The City of San.                           |
| 4  | Capistrano quick case, agreeing to         |
|    | district-based ele                         |
| 5  | time for the Nove                          |
| 6  | 5. Council district                        |
| 7  | developed and su                           |
| 8  | series of public nultimately a distr       |
| 9  | adopted. None o                            |
| 10 | districts had a La of eligible voters      |
|    | had the greatest I                         |
| 11 | proportion – appr<br>44%.                  |
| 12 |  |
| 13 | 6. Principally bed change in the elec      |
| 14 | I could win a dist                         |
| 15 | because of the gr                          |
|    | proportion of Lat voters in District       |
| 16 | smaller electorate                         |
| 17 | #1 compared to the                         |
| 18 | whole (the city's voters were appro        |
| 19 | 18% Latino).                               |
| 20 | 7. Perhaps just as as the greater pro      |
| 21 | Latino eligible vo                         |
| 22 | District #1, the sn<br>electorate in Distr |
| 23 | compared to the c                          |
| 24 | opportunity to car                         |
|    | differently. Specismaller electorate       |
| 25 | geographic area n                          |
| 26 | personal campaig                           |
|    |  |

| Material Objected to:   | Grounds for Objection: | Ruling on the Objection: |
|---|------------------------|--------------------------|
| California Voting Rights Act. The City of San Juan Capistrano quickly settled the case, agreeing to adopt district-based elections in time for the November 2016 elections.   |                        |                          |
| 5. Council districts were developed and subject to a series of public meetings, and ultimately a district map was adopted. None of the five districts had a Latino majority of eligible voters. District #1 had the greatest Latino proportion – approximately 44%.   |                        |                          |
| 6. Principally because of the change in the election system, I could win a district-based election in District #1, partly because of the greater proportion of Latino eligible voters in District #1, the smaller electorate in District #1 compared to the city as a whole (the city's eligible voters were approximately 18% Latino).   |                        |                          |
| 7. Perhaps just as important as the greater proportion of Latino eligible voters in District #1, the smaller electorate in District #1 compared to the city as a whole also afforded me the opportunity to campaign differently. Specifically, the smaller electorate and smaller geographic area made more personal campaign tactics, such as personal interactions by knocking on doors, more effective. I spent a great deal |                        |                          |

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| of my time on the campaign<br>in 2016 talking with residents<br>of District #1, most of whom<br>told me that they had never  |  |
|--|--|
| had a discussion with a city council candidate before in the previous at-large elections.  |  |
| 8. I prevailed in the 2016 election for the District #1 seat on the San Juan Capistrano City Council, receiving approximately 59% of the vote, to my non-Latino opponent's 41%. Certainly, I could not have won 59% of the vote in District #1 by courting only Latino voters; rather, I engaged voters of all ethnicities in District #1. However, I don't believe I could have prevailed in a citywide election.   |  |
| 9. The position of Mayor in San Juan Capistrano is elected by and from the five members of the City Council. In December 2017, I became the first district-elected council member to serve as Mayor. Though at that time some council members expressed a concern whether I could represent the entire city as Mayor, having been elected by District #1 rather than the whole city, I believe those concerns have been allayed, and all council members now recognize that I can represent the interests of District #1 residents and also serve the city as a whole in |  |

27

| 1   | Material Objected to:   | Grounds for Objection:                                    | Ruling on the Objection: |
|-----|---|---|--------------------------|
| 2   | currently the Mayor of San Juan Capistrano.                   |   |                          |
| 3   | 10. I believe my experience                                   |   |                          |
| 4   | demonstrates a few things: a)                                 |   |                          |
| 5   | district elections make a                                     |   |                          |
| 6   | significant different and enable minority candidates to       |   |                          |
|     | prevail in municipal elections;                               |   |                          |
| 7   | b) minority voters have                                       |   |                          |
| 8   | greater power in a district-<br>based election system than in |   |                          |
| 9   | an at-large election system,                                  |   |                          |
|     | even where minorities are not                                 |   |                          |
| 10  | the majority in any district, if the minority's proportion in |   |                          |
| 11  | any district is significantly                                 |   |                          |
| 12  | greater than the city as a                                    |   |                          |
|     | whole; and c) district-elected minorities can make a          |   |                          |
| 13  | significant difference on a                                   |   |                          |
| 14  | city council, even though the                                 |   |                          |
| 15  | majority of the council seats are not controlled by the       |   |                          |
| .   | minority."  |   |                          |
| 16  | 2. Farias Decl. ¶ 8, p. 3:10-                                 |   |                          |
| 7   | 12 "Certainly, I could not have                               | Irrelevant (Evid. Code § 350);                            | Sustained                |
| 18  | won 59% of the vote in  | Lack of Personal Knowledge (Evid. Code § 702(a));         | Overruled                |
| اما | District #1 by courting only Latino voters; rather, I         | Speculation/Lacks Foundation (Evid. Code § 403)           |                          |
| 9   | engaged voters of all   | (Evid. Code § 403)  | Judge                    |
| 20  | ethnicities in District #1. However, I don't believe I        |   |                          |
| 21  | could have prevailed in a                                     |   |                          |
| 22  | citywide election."   |   |                          |
| .2  | 3. Farias Decl. ¶ 9, p. 3:15-                                 | Irrelevant (Evid. Code § 350);                            | Sustained □              |
| 23  | Though at that time some                                      | Lack of Personal Knowledge (Evid. Code § 702(a)); Hearsay | Overruled                |
| 24  | council members expressed a                                   | (Evid. Code § 1200);                                      | Overruled [              |
| 25  | concern whether I could represent the entire city as          | Speculation/Lacks Foundation (Evid. Code § 403)           | Judge                    |
| .   | Mayor, having been elected                                    | (Evia. Code § 703)  | Juugo                    |
| 6   | by District #1 rather than the whole city, I believe those    |   |                          |
| 27  | concerns have been allayed,                                   |   |                          |
| - 1 | and all council members now                                   |   |                          |

| Λ   |  |                          |
|---|--|--------------------------|
| Material Objected to:   | Grounds for Objection:   | Ruling on the Objection: |
| the interests of District #1 residents and also serve the city as a whole in my role as Mayor."                   |  | ,                        |
| 4. Farias Decl. ¶ 10, p. 3:21-28 "I believe my experience demonstrates a few things: a) district elections make a | Irrelevant (Evid. Code § 350);<br>Lack of Personal Knowledge<br>(Evid. Code § 702(a));<br>Improper Expert Opinion<br>(Evid. Code § 801); | Sustained □ Overruled □  |
| significant different and<br>enable minority candidates to<br>prevail in municipal elections;                     | Speculation/Lacks Foundation (Evid. Code § 403)  | Judge                    |
| b) minority voters have greater power in a district-based election system than in an at-large election system,    |  |                          |
| even where minorities are not<br>the majority in any district, if<br>the minority's proportion in                 |  |                          |
| any district is significantly greater than the city as a whole; and c) district-elected                           |  |                          |
| minorities can make a significant difference on a city council, even though the                                   |  |                          |
| majority of the council seats are not controlled by the minority."  |  |                          |

DATED: June 7, 2018

Respectfully submitted,

GIBSON DUNN & CRUTCHER LLP

By Williai Thom

William E. Thomson

Attorney for Defendant

City of Santa Monica

#### PROOF OF SERVICE

I am employed in the County of Los Angeles, State of California. My business address is 333

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13 3774 West 54th Street Los Angeles, California 90043 miltgrim@aol.com

Milton Grimes

I, Cynthia Britt, declare:

Kevin I. Shenkman, Esq. Mary R. Hughes, Esq.

Malibu, California 90265

shenkman@sbcglobal.net

SHENKMAN & ĤUGHES PC

mrhughes@shenkmanhughes.com

LAW OFFICES OF MILTON C. GRIMES

ijones@shenkmanhughes.com

John L. Jones, Esq.

28905 Wight Road

South Grand Avenue, Los Angeles, California 90071. I am over the age of eighteen years and not a party to the action in which this service is made.

On June 7, 2018, I served Defendant City of Santa Monica's Objections to Plaintiffs' Evidence Submitted in Opposition to Defendant's Motion for Summary Judgment on the interested parties in this action by causing the service delivery of the above document as follows:

> R. Rex Parris **Robert Parris** Jonathan Douglass PARRIS LAW FIRM 43364 10th Street West Lancaster, California 93534 rrparris@parrislawyers.com idouglass@parrislawyers.com

Robert Rubin LAW OFFICE OF ROBERT RUBIN 131 Steuart Street, Suite 300 San Francisco, California 94105 robertrubinsf@gmail.com

- BY MESSENGER SERVICE: A true and correct copy of the above document was provided to a professional messenger service for delivery to Kevin Shenkman and R. Rex Parris before 5:00 PM on June 7, 2018.
- BY OVERNIGHT MAIL: On the above-mentioned date, I enclosed the documents in envelopes provided by an overnight delivery carrier and addressed to Milton Grimes and Robert Rubin at the addresses shown above. I placed the envelopes for collection and overnight delivery at an office or a regularly utilized drop box of the overnight delivery carrier with delivery fees paid or provided for.
- BY ELECTRONIC SERVICE: As a courtesy, I caused the documents to be emailed to the persons at the electronic service addresses listed above.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on June 7, 2018, in Los Angeles, California.